

## Shoalhaven Traffic Committee

**Meeting Date:** Tuesday, 10 September, 2019  
**Location:** E-meeting

**Please note:** Council's Code of Meeting Practice permits the electronic recording and broadcast of the proceedings of meetings of the Council which are open to the public. Your attendance at this meeting is taken as consent to the possibility that your image and/or voice may be recorded and broadcast to the public.

### Agenda

1. **Apologies**
2. **Confirmation of Minutes**
  - Shoalhaven Traffic Committee - 13 August 2019..... 1
3. **Business Arising from Previous Minutes**
4. **Reports of the Convenor**
  - TC19.44 Recommendations from Previous Meeting..... 3
  - TC19.45 Traffic Calming - River Road, Shoalhaven Heads..... 4
  - TC19.46 Disabled Access Parking Space – Ulladulla Leisure Centre Carpark –  
Warden Street Ulladulla (PN 3557) ..... 9
5. **General Business**

**Note:** The next meeting will be held on Tuesday 8 October 2019.

**Membership**

Mr Tom Dimec  
Ms Amy Thomson  
Sergeant Mick Tebbutt  
Mr Alan Trass  
Mr Stuart Coughlan  
Clr Jo Gash  
Clr Patricia White  
Clr Mitchell Pakes

The Shoalhaven Traffic Committee is a technical review committee, not a committee of Council under the Local Government Act 1993. The Roads and Maritime Services (RMS) has delegated certain powers to Council under the Transport Administration Act 1988 (Section 50). A condition of this delegation is that Council must take into account the Traffic Committee recommendations.

There are four formal members of the Traffic Committee, *each of whom has a single vote only*. The members are representatives from:

- NSW Police Force
- RMS
- Shoalhaven City Council
- Local State Member of Parliament (for the location of the issue to be voted upon)

If the RMS or NSW Police Force disagrees with any Traffic Committee recommendation, or Council's resolution (on any Traffic Committee recommendation), they may lodge an appeal with the Regional Traffic Committee for determination. The appeal must be lodged in writing within 14 days of the date of notification in writing. Any action relative to any issue under appeal must cease until the matter is determined. The Regional Traffic Committee is chaired by an independent chairperson and submissions and representations are welcomed from all interested parties.

Council cannot amend a Traffic Committee recommendation. The Council can only: adopt the Traffic Committee recommendation; not adopt the Traffic Committee recommendation, or request the Traffic Committee reconsider the issue.

**The full guide to the delegation to Council's for the regulation of traffic can be viewed at [RMS Website](#)**

## MINUTES OF THE SHOALHAVEN TRAFFIC COMMITTEE

**Meeting Date:** Tuesday, 13 August 2019  
**Location:** E-Meeting

The following members participated:

Tom Dimec - Convenor  
Alan Trass – representing Shelley Hancock, MP  
Sgt Mick Tebbutt – representing NSW Police  
Kelly Cherry – representing Roads and Maritime Service

### Apologies / Leave of Absence

Nil

### Confirmation of the Minutes

**RESOLVED** (By consent)

That the Minutes of the Shoalhaven Traffic Committee held on Tuesday 09 July 2019 be confirmed.

CARRIED

### Business Arising from Previous Minutes

Nil

## REPORTS OF THE CONVENOR

### TC19.40 Recommendations from Previous Meeting

HPERM Ref:  
D19/269907

#### Recommendation (Item to be determined under delegated authority)

That the report regarding the recommendations from the previous meeting be received for information.

**RESOLVED** (By consent)

That the report regarding the recommendations from the previous meeting be received for information.

CARRIED

**TC19.41 Bus Zone Relocation - 82 Greenwell Point Road -  
Greenwell Point (PN 3545)****HPERM Ref:  
D19/269356****Recommendation**

That the CEO (Director Assets and Works) be requested to arrange for the relocation of the existing bus zone from the frontage of 92 Greenwell Point Road to 82 Greenwell Point road including the installation of signage, as detailed in the attached plan in TC19.25.

**RECOMMENDATION** (By consent)

That the CEO (Director Assets and Works) be requested to arrange for the relocation of the existing bus zone from the frontage of 92 Greenwell Point Road to 82 Greenwell Point road including the installation of signage, as detailed in the attached plan in TC19.25.

CARRIED

**TC19.42 Time Restricted Parking - Service Road South Nowra  
(PN 3555)****HPERM Ref:  
D19/269374****Recommendation**

That the CEO (Director Assets and Works) be requested to arrange for the installation of time limited parking '1P II 7am - 5pm' along Service Road, South Nowra adjacent to the South Nowra Bunnings, as detailed in the attached plan.

**RECOMMENDATION** (By consent)

That the CEO (Director Assets and Works) be requested to arrange for the installation of time limited parking '1P II 7am - 5pm' along Service Road, South Nowra adjacent to the South Nowra Bunnings, as detailed in the attached plan.

CARRIED

**TC19.43 Signage Plan - Western Side Footpath Upgrade- Berry  
Street Nowra (PN 3556)****HPERM Ref:  
D19/269661****Recommendation**

That that the CEO (Director Assets and Works) be advised that the Shoalhaven Traffic Committee has no objection to the proposed signage installation along Berry Street Nowra, as detailed in the attached plan.

**RECOMMENDATION** (By consent)

That that the CEO (Director Assets and Works) be advised that the Shoalhaven Traffic Committee has no objection to the proposed signage installation along Berry Street Nowra, as detailed in the attached plan.

CARRIED

There being no further business, the meeting concluded.

Mr Tom Dimec  
CONVENOR

## **TC19.44 Recommendations from Previous Meeting**

**HPERM Ref:** D19/305782

**Convenor:** Tom Dimec

### **Recommendation (Item to be determined under delegated authority)**

That the report regarding the recommendations from the previous meeting be received for information.

### **Details**

The minutes of the Shoalhaven Traffic Committee meeting held on 13 August 2019 are included in the agenda.

The recommendations contained therein were submitted to Council at its meeting held on 27 August 2019. All recommendations were adopted.

## TC19.45 Traffic Calming - River Road, Shoalhaven Heads

**HPERM Ref:** D19/140883

**Convenor:** Tom Dimec

**Attachments:** 1. River Road Shoalhaven Heads Rubber Speed Humps Concept Plan [↓](#)

### Recommendation

That the Chief Executive Officer (Director Assets and Works) be advised that the Shoalhaven Traffic Committee support the installation of a low-cost rubber speed hump in River Road, Shoalhaven Heads, between Mathews St and Renown Ave as an interim solution.

### Details

River Road, Shoalhaven Heads is a local road within Shoalhaven Heads with residential properties and the Heads Hotel on the northern side, and the Shoalhaven River on the southern side.

The area in question is adjacent to the Heads Hotel located between Mathews Street and Renown Avenue. See Attachment 1.

Council has received ongoing community requests from the Heads Hotel for pedestrian and traffic calming facilities, and more recently the Shoalhaven Heads Community Forum (CCB) is now also requesting urgent consideration of traffic calming facilities in River Road, adjacent to the Heads Hotel.

The CCB has advised that the section of River Road adjacent to the Hotel is an area where people congregate and walk across the road to view the River. The CCB has also advised that there is a high volume of traffic which tends to slow to view the closed entrance, which causes conflict with other road users. They have advised that traffic calming is needed and that the speed limit in this area should be slowed to lower than 40kph.

Traffic tube counters were installed in River Road, 50m west of Renown Avenue (in the vicinity of the areas of concern to the community), in 2011 and 2017. The results of the tube counts are:

#### 2 December 2011 – 8 December 2011

Average Daily Traffic	576 vehicles/day
Busiest Day	820 vehicles/day (Sat 3/12)
V85th speed	47.9 km/h

#### 8 May 2017 – 15 May 2017

Average Daily Traffic	511 vehicles/day
Busiest Day	621 vehicles/day (Sat 15/5)
V85th speed	50.8 km/h

The above tube count results are typical for local 50kph roads, and the results alone do not suggest a traffic or speeding problem in River Road that needs to be addressed with engineering measures at this point in time.

In addition to the traffic and speed data collected in River Road, Council had also arranged a pedestrian and traffic count along River Road from Mathews Street to Renown Avenue on Sunday 18 December 2016 (the day and time was suggested by the Heads Hotel to capture

a typical busy period) to gauge the current traffic and pedestrian crossing demand in the location.

**VEHICLES**

TIME	E/T			W/T			TOTAL
	L	H	B	L	H	B	
1030 - 1045	16	0	0	9	0	0	25
1045 - 1100	8	0	0	8	0	0	16
1100 - 1115	15	0	0	11	0	0	26
1115 - 1130	8	1	0	8	0	0	17
1130 - 1145	6	0	0	3	0	0	9
1145 - 1200	10	0	0	11	0	0	21
1200 - 1215	16	0	0	8	0	0	24
1215 - 1230	12	0	0	11	0	0	23
1230 - 1245	13	1	0	11	0	0	25
1245 - 1300	9	2	0	11	0	0	22
1300 - 1315	14	0	0	11	0	0	25
1315 - 1330	7	0	0	7	0	0	14
1330 - 1345	5	0	0	12	1	0	18
1345 - 1400	7	0	0	4	0	0	11
1400 - 1415	12	0	0	9	0	0	21
1415 - 1430	7	0	0	9	0	0	16
1430 - 1445	6	0	0	7	0	0	13
1445 - 1500	13	0	0	11	0	0	24
1500 - 1515	5	0	0	7	0	0	12
1515 - 1530	6	0	0	7	0	0	13
<b>TOTAL</b>	<b>195</b>	<b>4</b>	<b>0</b>	<b>175</b>	<b>1</b>	<b>0</b>	<b>375</b>

TC19.45

**PEDESTRIANS**

TIME	ZONE 1 (east)				ZONE 2 (hotel)				ZONE 3 (west)			
	A	C	E	TOTAL	A	C	E	TOTAL	A	C	E	TOTAL
1030 - 1045	0	0	0	0	2	0	0	2	0	0	0	0
1045 - 1100	0	0	0	0	1	0	0	1	1	0	0	1
1100 - 1115	0	0	0	0	1	0	0	1	1	0	0	1
1115 - 1130	1	0	0	1	0	0	0	0	1	0	0	1
1130 - 1145	0	0	0	0	3	0	0	3	1	0	0	1
1145 - 1200	1	0	0	1	5	6	0	11	1	0	0	1
1200 - 1215	2	1	0	3	9	0	0	9	0	0	0	0
1215 - 1230	0	0	0	0	0	0	0	0	0	0	0	0
1230 - 1245	0	0	0	0	0	0	0	0	0	0	0	0
1245 - 1300	0	0	0	0	2	0	0	2	0	0	0	0
1300 - 1315	0	0	0	0	7	2	0	9	0	0	0	0
1315 - 1330	0	0	0	0	2	0	0	2	0	0	0	0
1330 - 1345	0	0	0	0	1	0	0	1	3	0	0	3
1345 - 1400	6	0	0	6	0	0	0	0	6	0	0	6
1400 - 1415	0	0	0	0	6	2	0	8	0	0	0	0
1415 - 1430	0	0	0	0	3	0	0	3	0	0	0	0
1430 - 1445	0	0	0	0	0	0	0	0	0	0	0	0
1445 - 1500	1	0	0	1	4	0	0	4	0	0	0	0
1500 - 1515	2	2	0	4	4	0	0	4	0	0	0	0
1515 - 1530	0	0	0	0	4	0	0	4	0	0	0	0
<b>TOTAL</b>	<b>13</b>	<b>3</b>	<b>0</b>	<b>16</b>	<b>54</b>	<b>10</b>	<b>0</b>	<b>64</b>	<b>14</b>	<b>0</b>	<b>0</b>	<b>14</b>

Legend:

L = Light Vehicles

H = Heavy Vehicles

B = Buses

A = Adult Pedestrians

C = Children Pedestrians

E = Elderly & Mobility Impaired Pedestrians

Warrants for pedestrian facilities (i.e. pedestrian crossing or pedestrian threshold) are included within the AUSTROADS guidelines, specifically:

- Traffic volumes (V) need to be greater than 500 vehicles per hour
- Pedestrian volumes (P) need to be greater than 30 per hour
- The “Normal warrant” (P x V) needs to be greater than 60,000
- The “Special warrant” (a lower warrant for consideration of vulnerable users) P x V needs to be greater than 45,000
- These conditions need to be prevalent for 4 separate hours of any one day.

From the recorded data on River Road Shoalhaven Heads, and taken from the busiest pedestrian location (outside the Heads Hotel), the following can be summarised:

- The busiest pedestrian hour was 23 (76% of the required warrant) but other hours were much less
- The corresponding traffic hour was 71 vehicles (only 14% of the required warrant)
- The value of PV is 1633 (only 2.7% of the normal warrant, or only 3.6% of the special warrant) i.e. significantly lower than the recommended warrant.

These calculations indicate the low priority of the location, and it is noted that there are numerous other locations city wide that have much greater values of PV, including around town centres, schools, and retirement/aged care facilities.

Council at its meeting of 18 December 2018 resolved (MIN18.1002):

*That Council consults with the local residents in regard to the possibility of constructing a ‘low cost’ rubber speed hump in River Road (between Mathews St and Renown Ave adjacent to the Heads Hotel). Shoalhaven Heads, in response to the request from the Shoalhaven Heads Community Consultative Body.*

Following this Council resolution (MIN 18.1002) Council staff wrote to the 5 property owners between Renown Ave and Mathews St, and the Shoalhaven Heads Community Forum, on 7 January 2019, requesting feedback on a possible low-cost rubber speed hump to be installed on River Rd, adjacent to the Heads Hotel, pursuant to Council’s resolution.

Council received the following 3 submissions in response to the proposal (summarised):

Response 1 – Notes concerns with potential noise generated from vehicles traversing the raised speed hump, in particular with larger delivery vehicles, and cars with boat trailers. This response offered an alternative solution of a road narrowing with a 40km/h speed zone and a marked pedestrian crossing.

Response 2 – Agreed that River Rd is dangerous for pedestrians, but do not support a rubber speed hump due to associated noise impacts by car and boat trailers and trucks. This response also offered an alternative solution of a road narrowing with a 40km/h speed zone and marked pedestrian crossing.

Response 3 – Suggests Council have a wholistic plan for speed control and pedestrian access. This response suggests speed humps be placed at the intersections of Mathews St



and Renown Ave with a 20km/h speed zone in between, with a pedestrian crossing in front of the Hotel. This response suggests that Council consider the commercial and safety aspects of the suggested interim measure.

The Shoalhaven Heads Community Forum did not respond to the consultation letter; however, they proposed the short-term solution.

The request for a pedestrian crossing is acknowledged. Surveys identify that guideline warrants are currently not met for the installation of a pedestrian crossing. Constructing a pedestrian crossing without the warrant being met can undermine the importance of and expectations at pedestrian crossings.

Incorporating a pedestrian crossing into a raised threshold device has been included into the broader foreshore masterplan (not detailed design or funded). A raised threshold incorporating a pedestrian crossing:

- reduces noise impacts to within acceptable limits
- achieves the desired speed reduction where required (out the front of the Hotel) and
- enhances the chances of a successful grant funding outcome and approval through the Shoalhaven Traffic Committee.

On the 11th August 2019, Council received a submission from the Shoalhaven Heads Forum requesting an investigation into lowering the speed limit along River Road to 40km/h. Council staff passed on these concerns to Roads and Maritime Services (RMS) for their assessment. On the 2nd September 2019, RMS had passed its findings on to Council and the Shoalhaven Heads Forum, advising that the existing 50km/h speed zone was found to be in accordance with NSW Speed Zoning Guidelines and would not be reduced. In light of this assessment, Council considers the installation of rubber speed humps to be a viable option to address the concerns of the community.



Possible installation of rubber speed humps  
River Rd, Shoalhaven Heads

Example of rubber speed hump

## **TC19.46 Disabled Access Parking Space – Ulladulla Leisure Centre Carpark – Warden Street Ulladulla (PN 3557)**

**HPERM Ref:** D19/305567

**Convenor:** Tom Dimec

**Attachments:** 1. PN 3557 Plan [↓](#)

### **Recommendation**

That the Chief Executive Officer (Director Assets and Works) be advised that the Shoalhaven Traffic Committee has no objection to the proposed installation of a disabled access parking space in the Ulladulla Leisure Centre carpark located adjacent to Warden Street, Ulladulla as detailed in the attached plan.

### **Details**

Council has been requested to review the provision of disabled parking spaces within the Ulladulla Leisure Centre carpark adjacent to Warden Street, Ulladulla.

The matter was brought to Council's attention after receiving concerns from a resident regarding the difficulty of obtaining a disabled carpark close to the Mullala Nursery.

To address these concerns, Council's Engineering Design Unit are considering the installation of a disabled access car park located at the South-Western corner of the carpark. This was done so that the proposed space aligns with the existing kerb and rampway to service individuals wishing to visit the nursery. The proposed parking space location would also allow persons with a disability to park close to the nursery and tennis courts and minimises the distance relative to the existing disabled spaces (located approximately 40m away).

As a result of installing this disabled access space and associated shared zone, there is a net loss of 1 parking space.

Consultation was undertaken with affected properties and the Ulladulla CCB. To date, Council has received one submission in favour of the proposed plans and no objections.

TC19.46

